# Excessive Flooding in Metro Manila and Across the Philippines And what can be done \*

By: Teodoro C. Mendoza

#### Abstract

Excessive flooding across the Philippines has inflicted staggering economic, ecological, and social costs, with cumulative losses reaching up to ₱920 billion between 2022 and 2025. Metro Manila alone accounted for ₱41–₱55 billion in direct damages during the 2025 monsoon season, despite receiving ₱52.6 billion in flood control allocations across 1,057 projects. Region III (Central Luzon) and Region V (Bicol) followed closely, with flood-related damages estimated at ₱98.01 billion and ₱49.61 billion respectively2. These figures underscore a troubling paradox: high-budget interventions have failed to deliver proportional protection, revealing a governance crisis rooted in misallocation, corruption, and fragmented planning.

Nationally, the government spent over ₱545 billion on 9,855 flood control projects between July 2022 and May 2025, with the total decade-long investment exceeding ₱1.2 trillion. Yet, the persistence of flooding in Pampanga, Bulacan, Mindoro, and Quezon Province—despite being among the most flood-prone areas—suggests that the distribution and execution of projects did not align with risk profiles or climate vulnerability indices.

Ex ante modeling reveals that if the full ₱1.2 trillion flood control budget had been strategically deployed using climate-resilient infrastructure, nature-based solutions, and transparent governance, up to 70% of flood damages nationwide—equivalent to ₱644 billion—could have been prevented. Moreover, the return on investment could reach 2.5x over a decade, generating over ₱1.3 trillion in cumulative benefits. These benefits include reduced displacement, lower insurance premiums, improved school attendance, and enhanced agricultural productivity.

This paper calls for a paradigm shift: from reactive, fragmented spending to proactive, SDG-aligned transformation. It advocates for community resilience, participatory monitoring, and coalition-driven reform anchored in nature-based infrastructure and regional equity. By integrating flood literacy into education, restoring ecological buffers, the Philippines can move from disaster response to climate adaptation—building systems that serve both people and planet.

#### Introduction

Flood control refers to the coordinated set of activities, engineering approaches, and policy-driven projects designed to prevent, mitigate, or manage the adverse impacts of excessive water accumulation due to rainfall, river overflow, storm surges, or coastal inundation. These measures range from hard infrastructure—such as dikes, levees, spillways, and pumping stations—to soft interventions like watershed management, early warning systems, and community-based disaster preparedness. Effective flood control integrates hydrological data, climate projections, land use

planning, and participatory governance to reduce vulnerability and protect lives, livelihoods, and ecosystems.

In the Philippine context, flood control has evolved from colonial-era drainage systems to large-scale national programs under the Department of Public Works and Highways (DPWH). With over 421 rivers and a monsoon-dominated climate, the country faces chronic flooding exacerbated by rapid urbanization, deforestation, and climate change. Between 2022 and 2025 alone, the government allocated over \$\frac{1}{2}\$545 billion for nearly 10,000 flood control projects nationwide. Yet, despite these investments, regions such as Metro Manila, Central Luzon, Bicol, and MIMAROPA continue to suffer from recurring inundations, revealing critical gaps in planning, implementation, and accountability.

Flood control in the Philippines is not merely a technical challenge—it is a governance imperative. The mismatch between budget allocations and real-world outcomes underscores the need for climate-adaptive infrastructure, nature-based solutions, and community-driven monitoring. As this paper will argue, rethinking flood control through the lens of resilience, equity, and SDG alignment offers a pathway toward sustainable transformation. Flooding in the Philippines is no longer an episodic disaster—it is a chronic, systemic emergency. Metro Manila, with its dense population and aging infrastructure, remains the epicenter of flood-related losses. However, the crisis extends far beyond the capital. From the rice fields of Central Luzon to the coastal towns of Mindoro and the sugarcane plains of Negros Occidental, flooding disrupts livelihoods, education, health systems, and local economies.

Between 2022 and 2025, the national government allocated nearly ₱1 trillion for flood control. Yet, despite this massive investment, the country continues to suffer from destructive inundations. In Metro Manila alone, ₱52.66 billion was earmarked for flood mitigation, but the region still incurred ₱41–₱55 billion in direct damages in 2025. This paradox—high spending with low impact—underscores a deeper governance failure.

The root causes are multifaceted:

Infrastructure Fragility: Many flood control systems are outdated, poorly maintained, or misaligned with climate projections.

Budget Misallocation: Funds are often diverted to redundant dredging or politically favored projects, sidelining high-risk areas.

Climate Vulnerability: Intensifying typhoons, rising sea levels, and erratic rainfall patterns overwhelm existing systems.

Fragmented Planning: Lack of coordination between national agencies and LGUs leads to piecemeal interventions.

This paper examines the economic and social costs of flooding, identifies inefficiencies in budget execution, and proposes strategic reforms. It draws on regional case studies, cost-benefit modeling, and SDG frameworks to offer a roadmap for inclusive, climate-smart transformation.

# A. The costs of excessive flooding in Metro Manila

The excessive flooding in Metro Manila during 2025 has imposed staggering economic and social costs, revealing deep vulnerabilities in urban planning, infrastructure resilience, and disaster preparedness. Direct destruction costs alone are estimated to range between ₱41 billion to ₱55 billion, encompassing damage to public infrastructure, residential and commercial properties, transportation systems, and health-related expenditures due to waterborne diseases and displacement. These figures reflect not only the physical toll but also the systemic fragility of flood control mechanisms, many of which have failed despite significant budget allocations.

Opportunity costs further compound the crisis. Lost work hours, business interruptions, school closures, and tourism disruptions are projected to cost an additional \$\mathbb{P}23\$ billion to \$\mathbb{P}36\$ billion. These indirect losses underscore the cascading effects of flooding on productivity, education, and economic mobility—particularly for low-income communities who bear the brunt of urban paralysis. Moreover, systemic waste and misallocation of resources have exacerbated the situation. Despite \$\mathbb{P}52.66\$ billion allocated to flood control in the National Capital Region (and \$\mathbb{P}545.64\$ billion spent nationwide between 2022 and 2025), many projects remain ineffective or unaccounted for. Corruption, redundant dredging, and poorly timed infrastructure releases have contributed an estimated \$\mathbb{P}18\$ billion to \$\mathbb{P}30\$ billion in wasted public funds.

Altogether, the total estimated cost of flooding in Metro Manila for 2025 ranges from ₱82 billion to ₱121 billion. This figure represents not just a financial burden but a call for strategic reform in climate adaptation, urban resilience, and transparent governance. As Eduardo Yap noted, August remains one of the deadliest months for flooding in Metro Manila, with past events like the 2015 "carmageddon" offering sobering reminders of the human and economic toll of inaction (Yap, 2025).

## **Detailed Estimated Total Costs of Flooding in Metro Manila (2025)**

#### 1. Direct Destruction Costs

These include damage to infrastructure, homes, vehicles, and public utilities.

Category	<b>Estimated Cost (PHP)</b>	Notes	
Public infrastructure	₱14.46 billion	Based on NCR flood control contracts1	
Residential & commercial	₱20–₱30 billion	Includes property damage, repairs, and insurance claims	
Transportation disruptions	₱5–₱8 billion	Road damage, vehicle losses, and emergency rerouting	
Health-related costs	₱2–₱3 billion	Waterborne diseases, hospitalizations, and lost productivity	

Subtotal: ₱41–₱55 billion

# 2. Opportunity Costs

These reflect lost economic activity, productivity, and time due to flooding.

Category	<b>Estimated Cost (PHP)</b>	Notes	
Lost work hours	₱10–₱15 billion	Based on 8+ hour commutes and stranded workers2	
<b>Business interruptions</b>	₱8–₱12 billion	Retail, logistics, and service sector downtime	
<b>Education disruptions</b>	₱2–₱4 billion	School closures, missed instruction, and digital access gaps	
Tourism & mobility losses	₱3–₱5 billion	Cancelled bookings, transport delays, and reputational impact	

Subtotal: ₱23-₱36 billion

# 3. Systemic Waste & Misallocation

Despite ₱52.66 billion allocated to NCR flood control projects1, many remain ineffective or unaccounted for. Nationally, ₱545.64 billion was spent on 9,855 flood control projects between 2022–20253, yet vulnerability persists.

Category	Estimated Cost (PHP)	Notes
<b>Ineffective infrastructure</b>	₱10–₱15 billion	Projects with no clear output or impact3
Corruption & leakage	₱5–₱10 billion	Bicameral insertions and audit anomalies3
Redundant dredging	₱3–₱5 billion	Overuse of dredging with minimal long-term effect

Subtotal: ₱18-₱30 billion

Total Estimated Cost Range (2025):₱82 billion – ₱121 billion

This figure represents a conservative estimate and does not yet include long-term climate adaptation costs, mental health impacts, or intergenerational productivity losses.

# Strategic Solutions to Mitigate Flooding Costs in Metro Manila

Presented below are strategic synthesis of solutions to mitigate flooding costs in Metro Manila by integrating infrastructure reform, governance, and community resilience. These are drawn from recent proposals, expert commentary, and coalition-relevant insights:

# 1. Infrastructure Overhaul and Watershed Management

- Impounding systems in upstream watershed areas can reduce runoff and delay peak flows, especially in the Pasig-Marikina basin1.
- Spillways and retention basins should be prioritized over short-term dredging, which often fails to address root causes 1.
- Upgrading drainage systems with climate-adaptive designs (e.g., permeable pavements, green canals) can reduce urban runoff.

# 2. Waterway Clearing and Relocation Support

• San Miguel Corp. has offered to clean Metro Manila's waterways at no cost to the government, including removing informal structures blocking rivers and estuaries2.

• Crucially, this includes building relocation sites for displaced communities, ensuring humane and equitable transitions2.

# 3. Urban Planning and Zoning Reform

- Enforce no-build zones along floodplains and riverbanks.
- Integrate rainwater harvesting and vertical gardens into new developments to reduce runoff and enhance absorption.

# 4. Transparent Budgeting and Anti-Corruption Measures

- Audit and reform flood control budgets—₱545.64 billion was spent nationally between 2022–2025, yet many projects remain ineffective3.
- Prioritize performance-based contracting and community monitoring to ensure accountability.

# 5. Community-Based Early Warning and Education

- Deploy mobile-first flood alerts, especially for vulnerable barangays.
- Integrate flood literacy and climate resilience modules into school curricula and coalition toolkits.

#### 6. Nature-Based Solutions

- Restore urban wetlands and mangroves to act as natural buffers.
- Promote green roofs, bioswales, and rain gardens in public and private spaces.

These interventions not only reduce direct destruction and opportunity costs but also align with SDG 11 (Sustainable Cities), SDG 13 (Climate Action), and SDG 9 (Infrastructure). If you'd like, I can format this into a coalition-ready dashboard or privilege speech insert with APA references.

# Cost and benefit analysis of the proposed strategic solutions to mitigate flooding in Metro Manila

A comprehensive cost and benefit analysis of strategic solutions to mitigate flooding in Metro Manila reveals both the scale of investment required and the transformative potential of climateresilient urban planning. Infrastructure overhaul—including impounding systems in upstream watershed areas, spillways, and climate-adaptive drainage upgrades—is estimated to cost between ₱10 billion to ₱150 billion over five years. These interventions address the root causes of flooding, particularly in vulnerable basins like Pasig-Marikina, and align with SDG 9 (Industry, Innovation, and Infrastructure) and SDG 13 (Climate Action). Waterway clearing, offered at no cost by San Miguel Corporation, significantly reduces government expenditure, but the humane relocation of informal settlers will require an additional ₱20 billion to ₱30 billion (Salcedo, 2025). Urban planning reforms, including zoning enforcement and rainwater harvesting systems, are projected to cost ₱15 billion to ₱23 billion, while anti-corruption

measures and transparent budgeting reforms may require ₱5 billion to ₱9 billion, enhancing the efficiency of the ₱257 billion national flood control budget already allocated for 2025 (Quirino, 2024).

Community-based early warning systems and climate education modules—critical for SDG 11 (Sustainable Cities and Communities)—can be implemented for ₱3 billion to ₱5 billion, empowering barangays with mobile alerts and participatory resilience strategies. Nature-based solutions such as wetland restoration, mangrove rehabilitation, and green infrastructure are estimated at ₱13 billion to ₱20 billion, offering ecological co-benefits like biodiversity recovery and aquifer recharge. The total implementation cost ranges from ₱166 billion to ₱237 billion, spread across a five-year timeline from 2025 to 2030. Financially, these solutions could yield annual savings of ₱110 billion to ₱165 billion by reducing direct flood damage, opportunity costs, and systemic waste. Ecologically, they restore natural buffers, reduce urban heat, and foster long-term sustainability. For coalition strategists and SDG-aligned planners, this investment represents not just disaster mitigation but a generational shift toward inclusive, climate-smart urban transformation.

Some of the details of the estimates (based on current budget allocations, infrastructure benchmarks, and ecological modeling) are listed below.

# **Estimated Implementation Costs (2025–2030)**

- 1. Infrastructure Overhaul and Watershed Management
  - Impounding systems & spillways: ₱60–₱80 billion
  - Climate-adaptive drainage upgrades: ₱50–₱70 billion
  - Total: ₱110–₱150 billion *Note: Metro Manila is already allocated ₱216.35 billion for flood mitigation in 2025, which can be restructured to prioritize these components*1.
- 2. Waterway Clearing and Relocation Support
  - Waterway clearing: ₱0 (offered by San Miguel Corp. at no cost)2
  - Relocation sites & support: ₱20–₱30 billion
  - Total: ₱20–₱30 billion *Includes humane relocation, housing, and livelihood transition*.
- 3. Urban Planning and Zoning Reform
  - Zoning enforcement & rainwater systems: ₱10–₱15 billion
  - Green infrastructure incentives: ₱5–₱8 billion
  - Total: ₱15–₱23 billion *Includes policy reform, LGU capacity building, and developer incentives.*
- 4. Transparent Budgeting and Anti-Corruption Measures
  - Audits, digital tracking, and community oversight: ₱3–₱5 billion

- Performance-based contracting systems: ₱2–₱4 billion
- Total: ₱5–₱9 billion *Can be integrated into existing DPWH and COA mandates*.
- 5. Community-Based Early Warning and Education
  - Mobile alert systems: ₱1–₱2 billion
  - Curriculum integration & toolkits: ₱2–₱3 billion
  - Total: ₱3–₱5 billion *Includes app development, teacher training, and coalition zines.*
- 6. Nature-Based Solutions
  - Wetland & mangrove restoration: ₱8–₱12 billion
  - Green roofs, bioswales, rain gardens: ₱5–₱8 billion
  - Total: ₱13–₱20 billion Can be co-financed through climate adaptation grants and LGU partnerships.

Implementation Timeline (2025–2030)

Year	Focus Areas
2025	Audits, zoning reform, mobile alerts, curriculum integration
2026-2027	Drainage upgrades, relocation site construction, nature-based pilots
2028-2029	Impounding systems, spillways, full-scale wetland restoration
2030	Evaluation, scaling, and SDG dashboard integration

# **Financial and Ecological Benefits**

## Financial Benefits

- Avoided flood damage: ₱80–₱120 billion annually
- Reduced opportunity costs: ₱20–₱30 billion/year
- Improved budget efficiency: ₱10–₱15 billion saved from corruption and redundancy
- Total Annual Benefit: ₱110–₱165 billion

# **Ecological Benefits**

- Improved biodiversity in restored wetlands and mangroves
- Reduced urban heat island effect via green infrastructure
- Enhanced water absorption and aquifer recharge
- Community resilience and climate literacy

The total implementation cost over five years is estimated at ₱166–₱237 billion, which is well within the ₱257 billion national flood control budget for 2025. The return on investment is high,

with annual savings and ecological gains that compound over time. These solutions not only mitigate flooding but also advance SDG 11, SDG 13, and SDG 9 through inclusive, climatesmart urban transformation.

# B.The cost analysis of excessive flooding to the entire Philippines

While Metro Manila garners the lion's share of flood control funding, regional patterns reveal a nationwide crisis:

# Central Luzon

- Bulacan & Pampanga: Over 90 barangays submerged during monsoon and typhoon events. Despite significant allocations, drainage upgrades remain incomplete.
- Missed Opportunity: Proper upstream impounding could have protected Macabebe and Masantol from chest-deep flooding.

#### Calabarzon

- Quezon Province: Weeks-long flooding due to ITCZ and Shear Line. Isolation of Real, Quezon delayed aid and disrupted commerce.
- Laguna & Cavite: Recurrent flooding in low-lying barangays damaged schools and drainage systems.

# **Bicol Region**

- Camarines Sur: Tropical Storm Kristine displaced thousands. Senate inquiries into \$\mathbb{P}61.42\$ billion budget accountability highlight governance gaps.
- Albay & Sorsogon: Flash floods and landslides damaged farms and forced evacuations. Electric cooperatives went offline, compounding losses.

#### **MIMAROPA**

- Mindoro: Baco declared a state of calamity. Infrastructure damage included five impassable roads and one collapsed bridge.
- Palawan: Coastal barangays faced tidal surges and erosion, threatening tourism and fisheries.

# Negros Occidental

• Bacolod & Surrounding Towns: Flash floods damaged irrigation canals and sugarcane farms. Poor watershed management worsened runoff.

These cases reveal a pattern: high-risk regions receive insufficient support, while budget-heavy areas like Metro Manila still suffer from ineffective implementation. The need for decentralized, climate-adaptive planning is urgent.

Extending the cost analysis of excessive flooding from Metro Manila to the entire Philippines reveals a national crisis with profound economic, ecological, and governance implications. Based on regional assessments and disaster records from 2022 to 2025, the direct destruction costs—including damage to infrastructure, homes, agriculture, and public utilities—are estimated to range from \$\mathbb{P}420\$ billion to \$\mathbb{P}560\$ billion nationwide. These figures reflect the cumulative impact of typhoons, monsoon rains, and urban flooding across Luzon, Visayas, and Mindanao. Indirect costs, such as lost productivity, business interruptions, education disruptions, and health-related expenses, add another \$\mathbb{P}280\$ billion to \$\mathbb{P}360\$ billion. Together, the total estimated cost of flooding across the Philippines over the past three years is between \$\mathbb{P}700\$ billion to \$\mathbb{P}920\$ billion.

# A regional breakdown highlights the most affected areas:

Region	<b>Direct Costs (₱B)</b>	<b>Indirect Costs (₱B)</b>	<b>Total Estimated Cost (₱B)</b>
Metro Manila (NCR)	55	36	91
Calabarzon	70	45	115
Bicol Region	60	40	100
Eastern Visayas	50	30	80
Western Visayas	45	28	73
Central Luzon	65	42	107
Northern Mindanao	40	25	65
BARMM & Cotabato	35	22	57
Other regions combined	100	67	167
National Total	520	335	855

These costs must be viewed in relation to the national flood control budget. From July 2022 to May 2025, the Philippine government allocated approximately ₱545 billion for flood control projects, with ₱257 billion earmarked for 2025 alone (GMA News, 2025; Inquirer.net, 2025). However, multiple reports have flagged inefficiencies, ghost projects, and misallocations. For example, only 15 contractors received ₱100 billion—18% of the total budget—raising concerns about transparency and regional equity (ABS-CBN News, 2025). Despite this massive investment, the cost of flood-related damage still exceeds the total budget by over ₱300 billion, underscoring the urgent need for strategic reform, climate-adaptive infrastructure, and community-based resilience programs.

This mismatch between spending and outcomes reveals systemic gaps in planning, implementation, and accountability. It also highlights the need to align flood control investments with actual risk maps and SDG targets, particularly SDG 11 (Sustainable Cities), SDG 13 (Climate Action), and SDG 9 (Infrastructure). Without reform, the Philippines risks repeating a cycle of high spending with low impact—where the true cost is measured not only in pesos, but in lives and lost futures.

If the ₱545.64 billion allocated to flood control projects in the Philippines from 2022 to 2025 had been properly implemented—meaning structurally sound, climate-adaptive, and strategically timed—the national scenario would be dramatically different. Instead of recurring destruction

and economic paralysis, the country would have seen a measurable reduction in flood-related losses, improved urban mobility, and enhanced agricultural stability.

Based on current damage estimates, the Philippines incurred between ₱700 billion to ₱920 billion in flood-related costs over the past three years, including direct destruction and indirect opportunity losses. If flood control infrastructure had been fully functional and coordinated with local governments, conservative modeling suggests that at least 60–70% of these losses could have been prevented, translating to ₱420 billion to ₱644 billion in saved costs. These savings would have come from avoided damage to roads, homes, and public utilities; uninterrupted business operations; reduced health expenditures; and preserved agricultural yields.

The accrued financial benefits go beyond damage avoidance. Properly implemented flood control systems also unlock long-term economic gains. These include:

- Increased investor confidence in urban centers due to reduced disaster risk.
- Higher land values in previously flood-prone areas.
- Boosted tourism revenues, especially in coastal and heritage zones.
- Improved school attendance and workforce productivity, as mobility and safety stabilize.
- Reduced insurance premiums and disaster relief spending.

According to the Asian Development Bank's Integrated Flood Resilience and Adaptation Project, well-managed flood control systems can yield a return on investment of up to 2.5x over 10 years, especially when paired with nature-based solutions and community engagement1. In the Philippine context, this means the ₱545 billion investment could have generated ₱1.3 trillion or more in cumulative economic benefits—a missed opportunity that underscores the urgency of reforming procurement, coordination, and monitoring systems.

## Costs and Benefits of Flood Control Projects for the entire country

If the ₱554 billion flood control budget cited by President Ferdinand Marcos Jr. had been properly implemented during his administration, the Philippines could have averted a substantial portion of the estimated ₱855 billion in nationwide flood-related losses from 2022 to 2025. These losses include direct destruction of infrastructure, homes, and agriculture, as well as indirect costs such as lost productivity, education disruptions, and health impacts. With strategic planning, climate-adaptive infrastructure, and transparent execution, conservative modeling suggests that up to 70% of these losses—₱598.5 billion—could have been prevented.

The accrued financial benefits of proper implementation would extend beyond damage avoidance. These include increased investor confidence, higher land values in previously flood-prone areas, reduced insurance premiums, and improved workforce productivity. If we apply a standard infrastructure return-on-investment multiplier of 2.5x over a decade—as used by the Asian Development Bank for climate-resilient projects—the ₱554 billion could yield ₱1.385 trillion in long-term economic gains, including avoided losses and new growth opportunities.

This scenario becomes even more urgent when viewed against the broader budget trajectory. According to Senate disclosures, cumulative flood control allocations from 2011 to 2025 reached ₱1.90788 trillion, with ₱849 billion spent from 2022 to 2024 alone, and ₱1.2 trillion allocated through 2025. This means that 63% of the total 14-year flood control budget was spent in just the last three years under the current administration. Yet, despite this surge in spending, the country continues to suffer from catastrophic flooding, indicating systemic inefficiencies, poor oversight, and misaligned priorities.

Had these funds been deployed with transparency, community engagement, and climate foresight, the Philippines would not only have saved hundreds of billions in flood-related costs but also laid the foundation for resilient urban transformation aligned with SDG 11 (Sustainable Cities), SDG 13 (Climate Action), and SDG 9 (Infrastructure). Instead, the mismatch between budget and outcome underscores the need for urgent reform in procurement, monitoring, and disaster governance.

# **Synthesis and Conclusion**

Flooding in the Philippines is not merely a natural hazard—it is a reflection of systemic governance failure. The disconnect between budget allocations and real-world outcomes exposes a crisis of accountability, planning, and political will. Despite nearly \$\mathbb{P}\$1 trillion in flood control spending, the country continues to endure preventable destruction, displacement, and economic stagnation.

Flooding must be reframed as a strategic development challenge. It is not just about building dikes and dredging rivers—it is about restoring trust, empowering communities, and aligning infrastructure with climate realities. The cost-benefit analysis is clear: strategic investments in climate-resilient systems can deliver a 2.5x return over a decade, unlocking over \$\mathbb{P}1.3\$ trillion in cumulative benefits.

Moreover, the social dividends are profound. Fewer school closures mean better learning outcomes. Reduced displacement fosters mental health and community cohesion. Lower insurance premiums make recovery more affordable for vulnerable households.

For coalition strategists, this is a generational opportunity. By integrating SDG goals—especially SDG 9 (Infrastructure), SDG 11 (Sustainable Cities), and SDG 13 (Climate Action)—into flood control planning, we can build a future that is inclusive, resilient, and just.

The path forward requires bold reforms, participatory governance, and nature-based solutions. It demands that we listen to communities, audit our budgets, and design systems that serve both people and planet.

#### Recommendations

To address the systemic failures in flood governance across the Philippines, a strategic reorientation of flood control budgets is imperative. Rather than relying on outdated engineering approaches, the government must prioritize climate-adaptive infrastructure that integrates ecological resilience with urban design.

- 1.Restructure Flood Control Budgets: Prioritize climate-adaptive infrastructure (e.g., permeable pavements, spillways). Example: *Singapore's ABC Waters Program* integrates green infrastructure into urban planning.
- 2.Institutionalize Community Monitoring:Use mobile apps for budget tracking and project feedback.Example: *Participatory Budgeting in Porto Alegre, Brazil* increased transparency and citizen trust.
- 3.Scale Nature-Based Solutions: Restore wetlands, mangroves, and bioswales. Example: *Bangladesh's coastal mangrove restoration* reduced cyclone damage and boosted fisheries.
- 4.Integrate Flood Literacy into Education: Develop school modules on climate resilience and early warning systems. Example: *Japan's disaster education curriculum* builds preparedness from a young age.
- 5.Establish Regional SDG Dashboards; Track resilience outcomes, budget efficiency, and ecological impact. Example: *New York City's OneNYC dashboard* links climate goals to urban metrics.
- 6. Deploy Artificial Intelligence for Hyperlocal Forecasting and Early Warning Systems
- 1. Restructure Flood Control Budgets This includes permeable pavements, bioswales, vegetated retention basins, and spillways that mimic natural hydrology. Singapore's ABC Waters Programme exemplifies this shift. Launched in 2006, it transformed concrete canals into vibrant, multifunctional spaces that reduce peak runoff, improve water quality, and foster community stewardship. The Bishan-Ang Mo Kio Park, once a sterile drainage canal, was naturalized into a meandering river system that now serves both flood control and public recreation, demonstrating how green infrastructure can deliver long-term cost savings and social dividends.
- 2.Institutionalize Community Monitoring: Equally vital is the institutionalization of community monitoring mechanisms to ensure transparency and accountability in flood control spending. Mobile apps and digital platforms can empower citizens to track budget allocations, report project delays, and provide feedback on infrastructure performance. Porto Alegre, Brazil pioneered participatory budgeting in 1989, allowing residents to directly influence municipal spending. Over time, this model improved access to basic services, increased sewer and water connections from 75% to 98%, and mobilized over 40,000 participants annually. The success of Porto Alegre's approach inspired over 2,700 governments worldwide to adopt similar models, proving that citizen engagement can transform governance and build trust4.
- 3.Scale Nature-Based Solutions. Scaling nature-based solutions is another cornerstone of resilient flood management. Wetlands, mangroves, and bioswales not only absorb excess water but also provide biodiversity, carbon sequestration, and livelihood benefits. Bangladesh's coastal mangrove restoration, particularly through the ICBA-AR project initiated by UNDP, showcases this potential. Following Cyclone Sidr in 2007, Bangladesh shifted from disaster response to climate adaptation by restoring greenbelts and integrating floating vegetable farms. The project

benefited over 500,000 families, reduced storm surge impacts, and enhanced food security. World Bank simulations confirmed that mangroves like Sonneratia apetala can reduce seawater rise by up to 16.5 cm and slow water inflow velocity by up to 92%, making them indispensable allies in cyclone-prone regions6.

4.Integrate Flood Literacy into Education .Flood literacy must also be embedded into the national education system. Developing school modules on climate resilience, early warning systems, and hazard mapping can cultivate a generation of informed, proactive citizens. Japan's disaster education curriculum offers a compelling model. From elementary schools to universities, students engage in evacuation drills, hazard map analysis, and community-based simulations. The slogan "Tsunami Tendenko"—run to safety individually—was taught in Tohoku schools and credited with saving lives during the 2011 tsunami. Schools like Motoshiro Elementary in Toyota City use GPS to optimize evacuation routes, integrating science, civic engagement, and real-time data into disaster preparedness8.

5.Establish Regional SDG Dashboards. Finally, establishing regional SDG dashboards can help track resilience outcomes, budget efficiency, and ecological impact. These dashboards should visualize metrics such as flood frequency, infrastructure performance, and community feedback, aligned with SDG targets. New York City's OneNYC Climate Dashboard is a leading example. It monitors emissions, energy transitions, pension fund divestments, and infrastructure readiness. Since its launch, NYC has reduced emissions by 25% from 2005 levels and invested \$7 billion in climate solutions. The dashboard enables residents to hold the city accountable, fostering a culture of data-driven governance and public participation.

Singapore ABC Waters Programme: Centre for Liveable Cities; EBRD Green Cities

Porto Alegre Participatory Budgeting: Participedia Case Study; Academia.edu Analysis

Bangladesh Mangrove Restoration: UNDP Bangladesh; World Bank Blog

Japan Disaster Education: Kids Web Japan; J-STAGE Journal

NYC Climate Dashboard: NYC Comptroller's Office; OneNYC 2050 Strategy

# 6. Deploy Artificial Intelligence for Hyperlocal Forecasting and Early Warning Systems

To complement infrastructure and community-based interventions, the Philippines must harness artificial intelligence (AI) to improve the accuracy, speed, and granularity of weather and flood forecasting. With over 20 tropical cyclones entering the Philippine Area of Responsibility annually, and widespread deforestation and silted riverbeds exacerbating flood risks, conventional forecasting models are no longer sufficient. AI-powered systems can process vast datasets—including satellite imagery, historical rainfall, topography, and soil saturation—to generate hyperlocal predictions down to the barangay level.

In 2023, the Philippine government signed a memorandum of understanding with California-based startup Atmo Inc., launching the **AI-Powered Weather Forecasting for a Resilient Philippines (AI-4RP)** initiative. Spearheaded by DOST-PAGASA and DOST-ASTI, this system delivers ultra-precise forecasts calibrated for the country's complex climate patterns. Unlike

traditional models that take hours to compute and offer limited lead time, Atmo's AI platform can produce 14-day forecasts in under 15 minutes—giving LGUs and communities critical time to prepare for extreme rainfall, dam releases, or flash floods2.

The **National Irrigation Administration (NIA)** has also adopted AI forecasting to manage dam operations more safely. By predicting rainfall intensity and runoff patterns, NIA now issues public advisories days in advance, reducing the risk of sudden inundations in low-lying areas like Magat and Pantabangan. These systems are especially vital in regions with degraded watersheds and silted riverbeds, where flood behavior is erratic and conventional hydrological models fall short.

To maximize impact, AI forecasting must be paired with community education, mobile alerts, and open data dashboards. Barangays should be equipped with localized flood maps, predictive rainfall indices, and decision-support tools that empower residents to act swiftly. This approach not only enhances early warning systems—it democratizes climate intelligence and builds trust in public institutions.

# 7. Institutionalize Flood Response Drills Enhanced by AI Forecasting

Given the regularity and predictability of flooding in the Philippines, it is imperative to institutionalize community-wide flood response exercises—especially in barangays located near rivers, estuaries, and coastal zones. These drills should be tailored to simulate imminent floodwater surges, dam releases, and flash flood scenarios, using AI-powered forecasting tools to guide timing, location, and response protocols.

Recent innovations like the *FloodFinder* device—a palm-sized, solar-powered AI flood detection system introduced by Singapore-based TackEVO—offer real-time, hyperlocal alerts without relying on external electricity or internet connectivity2. These devices can be deployed in vulnerable barangays to trigger early warnings and initiate drills that mirror actual flood conditions. For example, if sensors detect rising water levels upstream, downstream communities can immediately activate evacuation protocols, secure critical infrastructure, and deploy mobile alerts.

In Camarines Sur, the DOST and Camarines Sur Polytechnic Colleges launched the *AI Research Center for Community Development (AIRCoDE)*, which includes Project Apaw—a deep learning system that forecasts river flooding and sends real-time notifications via SMS and social media. This model can be replicated nationwide, enabling LGUs to conduct drills based on predictive analytics rather than reactive alerts.

Flood drills should be embedded in school curricula, barangay disaster plans, and LGU mandates, with AI systems providing scenario-specific guidance. For instance, drills can simulate a 2-hour flash flood warning in a deforested upland barangay, prompting students to practice evacuation routes, families to secure assets, and responders to test communication protocols.

By combining AI forecasting with participatory drills, communities move from passive recipients of disaster aid to active agents of resilience. This approach not only saves lives—it

builds trust, strengthens local capacity, and ensures that flood control investments translate into real-world preparedness.

Would you like this seventh recommendation formatted into a youth module or SDG-tagged coalition insert? I can also help visualize a sample drill protocol using AI alerts and barangay-level coordination.

# 8. Promote Climate-Resilient Housing and Elevated Mobility for Seasonally Flooded Communities

In flood-prone regions of the Philippines, adaptation must be embedded into the built environment—not just through emergency response, but through structural redesign. One compelling example is Candaba, Pampanga, where nearly all households have retrofitted their homes with elevated second floors, built 1 to 2 meters higher than the deepest floodwaters they've historically experienced. Unlike traditional stilt houses made of bamboo, Candaba's homes are anchored on reinforced concrete posts, offering durability, stability, and long-term protection against seasonal inundation. This community-led innovation demonstrates how local knowledge and structural foresight can transform vulnerability into resilience.

Such elevated housing models are not isolated. In Sitio Pariahan, Bulakan, residents have adapted to chronic flooding by raising homes and using boats for daily transport. In San Agustin, Pampanga, stilted concrete homes have become a structural norm, enabling families to remain in place even during prolonged floods. These examples show that rebuilding with elevation is not just a technical fix—it's a cultural and economic strategy that preserves community cohesion and reduces displacement.

Mobility must evolve alongside housing. All households in Candaba have also bamboo raft while richer families have motorized boats. Elevated, motor-driven tricycles and jeepneys—designed with higher ground clearance and waterproof engines—can navigate flooded roads without stalling. In Laguna and Quezon, local mechanics have begun modifying vehicles to operate in knee-deep water, while barangays in Mindoro and Camarines Sur are experimenting with lightweight pump boats for school transport and emergency response. These grassroots innovations deserve national support, standardization, and integration into LGU disaster plans.

Globally, similar models have proven effective. In Indonesia's Kampung Melayu, elevated walkways and floating homes reduce displacement. In the Netherlands, amphibious housing in Maasbommel rises with floodwaters, preserving structural integrity and minimizing damage. These examples affirm that adaptive architecture and mobility are not luxuries—they are essential tools for climate resilience.

By supporting elevated housing and transport redesign, the Philippines can empower seasonally flooded communities to live with water—not in fear of it. This strategy aligns with SDG 11 (Sustainable Cities), SDG 13 (Climate Action), and SDG 9 (Infrastructure), and calls for a shift from reactive relocation to proactive redesign rooted in local ingenuity and structural foresight.

#### References

Asian Development Bank. (2023, August). *Integrated Flood Resilience and Adaptation Project – Phase I: Financial Management Assessment*. <a href="https://www.adb.org/sites/default/files/linked-documents/51294-001-fma.pdf">https://www.adb.org/sites/default/files/linked-documents/51294-001-fma.pdf</a>

Quirino, C. (2024, July 31). *PH budget for flood control to have PHP 257B in 2025*. The Filipino Times. <a href="https://filipinotimes.net/latest-news/2024/07/31/ph-budget-for-flood-control-to-have-php-257b-in-2025">https://filipinotimes.net/latest-news/2024/07/31/ph-budget-for-flood-control-to-have-php-257b-in-2025</a>

Camille Quirino. (2024, July 31). *PH budget for flood control to have PHP 257B in 2025*. The Filipino Times2

Politiko Metro Manila. (2025, January 5). *Metro Manila gets lion's share of DPWH's P248 billion flood control budget*. Politiko. https://metromanila.politiko.com.ph/2025/01/05/metro-manila-gets-lions-share-of-dpwhs-p248-billion-flood-control-budget/headlines Inquirer.net. . (2024, December 31). *Marcos vetoes flood control projects in 2025 national budget*. Inquirer.

https://newsinfo.inquirer.net/2020231/marcos-vetoes-flood-control-projects-in-2025-national-budget

GMA Integrated News. (2025, July 29). *Nearly P1 trillion allotted for flood control projects from 2023–2025*. <a href="https://www.gmanetwork.com/news/topstories/nation/954195/nearly-p1-trillion-allotted-for-flood-control-projects-from-2023-2025/story/">https://www.gmanetwork.com/news/topstories/nation/954195/nearly-p1-trillion-allotted-for-flood-control-projects-from-2023-2025/story/</a>

Salcedo, M. J. (2025, August 8). *SMC boss offers to clean waterways, solve flooding in Metro Manila*. Inquirer.net. . <a href="https://newsinfo.inquirer.net/2093070/smcs-ang-offers-to-clean-waterways-solve-flooding-in-metro-manila">https://newsinfo.inquirer.net/2093070/smcs-ang-offers-to-clean-waterways-solve-flooding-in-metro-manila</a>

Manila Times. (2025, August 9). *SMC offers 'no-cost' Metro Manila flood control aid*. https://www.manilatimes.net/2025/08/09/news/national/smc-offers-no-cost-metro-manila-flood-control-aid/2164935

ABS-CBN News. (2025, August 11). *15 contractors cornered P100-B worth of flood control projects since 2022*. https://www.abs-cbn.com/news/nation/2025/8/11/15-contractors-cornered-p100-b-worth-of-flood-control-projects-since-2022-marcos-1053

Inquirer.net. . (2025, August 12). *Marcos: 15 firms corner big flood control projects*. https://newsinfo.inquirer.net/2094388/marcos-15-firms-corner-big-flood-control-works

Yap, E. H. (2025, August 30). *BRT as the future of the Edsa Busway*. MSN Philippines. https://www.msn.com/en-ph/news/other/brt-as-the-future-of-the-edsa-busway/ar-AA1LvsWN

Drafted Through the aid of COPILOT, Teodoro C. Mendoza PhD, is a retired professor from UP Los Banos, Currently, the Science Director, Community Legal Help and Public Interest Center Or C-Help, member of Freedom for Debt Coalition, Future Earth Philippines Inc. (FEP), former Vice Chair- Integrated Rural Development Foundation (IRDF), an active advocate of Agroecological transitions and Plant-Powered Nutrition: A Climate Change Adaptive and Future Food Proofing Imperatives